



**APPROVED BUDGET OF**

# **GREATER GIYANI MUNICIPALITY**

**2023/24 TO 2025/26  
MEDIUM TERM REVENUE AND EXPENDITURE  
FORECASTS**

**Approved by council on 30 May 2023**

**Copies of this document can be viewed:**

- At the receptions of all municipal buildings
- All public libraries within the municipality
- At [www.greatergiyani.gov.za](http://www.greatergiyani.gov.za)

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## Part 1 – Approved Budget

### 1.1 Mayor's Report

We are gathered here today as the country and the world is celebrating the struggle and the contributions of workers both local and international. We want to join all trade unions and workers worldwide to celebrate the political significance of this month. This is the only period which in a calendar, signify the struggle of the workers globally. As we celebrate this month, we will go down the memory lane to remember the industrial labor actions and other activities that took place on the 1<sup>st</sup> of May 1886 in Chicago. We will forever cherish this day as the genesis for the right of workers globally.

We will continue to recognize the role played by the workers trade unions and other parties to achieve better standards of workers. I would like to salute once more, our own SAMWU and IMATU Leaders and all the workers Greater Giyani Municipality for their contributions to our institution.

On the same breath, it is worth noting that the mother continent, Africa was born this month just some few days ago. I think it is befitting that as Africans we take pride and stand tall to remember where we come from and to reflect on our heritage and identity.

The theme for this year is "Africa we want". This theme highlights the continents journey towards achieving socio economic and political development while shaping a positive narrative for the future. I will be naïve to forget those African countries who fought side by side towards the liberation of this country, Angola, Zambia and Tanzania and many others.

As we meet here today it is critical that we do not lose sight of where we come from as society in order for us to forge a way forward with a solid foundation.

In few days' times we will be celebrating the Youth Month in South Africa. The month of June was declared a Youth Month by the South African Government 1994. This was done to reflect the Massacre of the School children during the Soweto uprising of 1976. We will continue to recognize the struggle and efforts of Young People since they played a significance role to liberate the People of South Africa.

As a way of recognition to the efforts of the generation of 1976, we are presenting to this august house, that we are already in an advanced stage of a fully functional partnership between the Municipality and the National Youth Development Agency (NYDA). An office space has already been allocated for this function. This will accelerate youth development interventions for the young people of Giyani.

As we attempt to draw more young people into the mainstream economy, we continue to support national government initiatives such as the presidential youth employment intervention. We have already hosted several programs that are intended to support young people in Greater Giyani Municipality. We hosted the Youth Entrepreneurship during the first quarter of the year under

review. We are making a commitment that we will be hosting the Greater Giyani Youth Economic Summit on the 9<sup>th</sup> of June this year. We are equally planning to revive the South African Youth Council for the Greater Giyani Municipality Chapter. We expect youth organizations to take advantage and participate in these programmes maximally. These programmes will have reciprocal effects in their future endeavors since they will be capacitated.

Under the Municipality Special Programmes, we are paying special attention to all the designated groups in the Municipality. We have recently launched Greater Giyani Older Persons Forums and we made a commitment to support all their programmes. Similarly, we have put aside budget to cater for people Living with disability and that the disability awareness campaign for this quarter will be hosted at Xitlakati village in ward 27. Empowerment of women is core and fundamental to South Africa processes of sustainable development which will be realized through the following key areas which are:

***“Women and Economic Development***

***Women and Social Development***

***And lastly, Women and Political Development”***

All these programmes are supported by the National Gender Policy Framework for women empowerment and Gender Equality. The initiatives on Women Empowerment in South Africa also are complying to the United Nations Development Programmes, the 2030 vision agenda for Sustainable Development as adopted in by UN in 2015, and I want to reflect specifically goal number 5, “empower women and girls and ensure their equal rights”. We acknowledge that we might not have done enough to empower our women, girls, and our children but I promise that we will intensify our efforts this coming financial year.

It is almost thirty years since the dawn of democracy in this country. The people of South Africa were promised better services when we ascended to power in 1994. But we must remind fellow South Africans and the people of Giyani that the journey from 1994 was indeed a new journey. A new journey and a new beginning, a new journey for the rebirth of all South Africans and a new journey to start afresh.

## **GOOD GOVERNANCE AND PUBLIC PARTICIPATION**

Since the beginning of the fifth term of Greater Giyani Council, we have noted positive development regarding the institutional transformation as we move towards the desired future. This has brought a positive impact on the overall running of our institution.

In our endeavor to pursue the institutional purpose within the context of the core values and principles as alluded to in section 195 of the Constitution of the republic of south Africa, one can correctly attest without compromising the current needs of our employees and Consumers, that we have always prioritize the high standard of professional ethics.

We have witnessed recently the introduction and implementation of modern practices, new systems and techniques that are intended to inspire the organizational performance and also for

individual employees. We hope that there will be consistency in continuing to improve the organization's capability through the alignment of our current strategy, the reviewed organizational structure, the people we serve and the management processes.

The municipality is effectively implementing the separation of powers and functions which makes it easier for the council programmes to be more effective. This will contribute to the functionality of both the council and council committees.

This is attributed to the fact that we have functional Audit Committee which executes its duties of advising Council on variety of governance issues and as we approach the end of their extended period we should once more thank them for the good work they had been doing and we are looking forward to a smooth transition as the new Audit Committee will soon resume its work. We remain steadfast in addressing good governance and as results we are making a further commitment that the coming financial year, we will ensure that the Financial Misconduct Board will be resuscitated.

We are pleased to highlight in this honourable house that the municipality has several governance policies which are reviewed annually for them to be relevant and address current challenges, which should be implemented and enforced.

We should report to this Council that the municipality has appointed all the Six Senior managers (including the MM) and we are looking forward to a cordially working relationship which will aim at improving the administration of the municipality and to speed up service delivery.

The municipality had put in place a work skills plan to improve the skills of the municipal work force as well as to professionalize the municipal employees. The municipality is geared towards implementing the performance management system as of the beginning of July 2023 and we call upon all employees to embrace such to improve quality of services we render to our communities.

## COMMUNITY SERVICES

As we try to respond to the challenges of load shedding in some of our busy facilities, we have introduced Load Shedding Curbing System to resolve power cut at the Licensing station. This will ease the impact of poor network for processing of transactions due to the duration of the current load shedding challenges.

We must acknowledge that community members are experiencing challenges at the Giyani cemetery. The issues include and among others, Lack of proper ablution facilities, access control and portable water supply, vandalism at the Giyani Cemetery. In view of the above we have secured funding to respond to all the challenges as mentioned above. Equally, we have developed and gazzeted the waste management and cemetery management by laws to ensure compliance in managing waste and cemetery centers.

The municipality will also embark on the environmental education awareness program which will unfold monthly. This will include the distribution of promotional materials in schools and communities.

We are also pleased to announce that in partnership with DFF we manage to respond to the unemployment through job creation under EPWP Environmental sector funding. The municipality

has secured funding for 212 participants within the identified illegal dumping hotspots. These are ward 1,9,11,12,13,14,17 and 25.

In the same breath, we have developed an intensive clean-up campaign program which will robustly respond to the challenges of land pollutions in our villages. The program is targeting all 31 wards and 96 villages.

The residents of Giyani, the plans and policies are there but we are hand tight when it comes to law enforcement. We are in the process of considering this seriousness of this challenge in the future financial year.

The municipality is proud to bring back the edition of the Mayors cup 2023 which was put in abeyance for the last three financial years due the global covid 19 pandemics. And we are happy to announce that this year, the Mayors Cup Sport festival is back to its level, and I wish the new champions in advance.

For many years the municipality had been developing sports centers in our communities. The challenge we observed and noted is that these facilities which we continue to build in our communities are not sustainable. We need to find ways and enter into agreement with our communities to ensure that these facilities are maximumly utilized to the benefit of our people.

#### LOCAL ECONOMIC DEVELOPMENT AND PLANNING

Through cooperation between the municipality and senior traditional leaders in Greater Giyani Municipality, we have plans to establish township in the following settlements, Dzingidzingi, Ndengeza, Skhunyani and Mageva. The negotiations for a better workable model for development of township under Mabunda Traditional Authorities are moving in the right direction.

We have plans to review our LED strategy during the financial year 2023/2024. It is through this strategy that as Giyani we will be able to respond to the challenges of unemployment, poverty, and underdevelopment. We have identified catalytic projects which will inject the economic future of our municipality for the future generations. Some of these projects are:

- ✓ Shangani Gate Development
- ✓ Proposed Kremetart development
- ✓ Tshwane university precinct
- ✓ Refurbishment of Letaba TVET college

It is worth noting that the public consultation on street naming in Giyani has been concluded and suffice to indicate that we are in the stage of GAZZETTING.

In his presentation of the budget speech on the 22<sup>nd</sup> of February 2023, the Minister of Finance, MP, Enoch Godongwana, preamble his introduction as follows, and I quote.

***“Eradication of poverty, inequality and unemployment is as urgent today as it was at the dawn of democracy nearly 30 years ago. Implementing growth enhancing reforms is crucial elements of our Growth Strategy”. Close quote Finance Minister of the Republic of South Africa***

The assertion by the minister of finance makes it very clear that the urgency regarding economic transformation in the South Africa can't be postponed any further. As Greater Giyani Municipality we have obligation to identify enablers to help us to leverage and accelerates economic development for our people and more especially the young populace which are in majority. While acknowledging at the same time, that the agenda for economic development and transformation cannot be left entirely to government.

As leaders of the Municipality, we have already started to interact with the private sector with the aim of Inspiring them to come to Greater Giyani to plant and Invest resources. Currently, the retail sector is leading in this regard and recently with the development of the MASINGITA mall in the CBD. The emergence of the retail sector industry is not enough to accommodate the unemployed masses. We are currently exploring other opportunities which will consider both secondary and tertiary economic activities.

We will continue to encourage our young people and students in particular to consider taking the career path that will be reciprocal in the future. Careers that will motivate them to open industries and factories. This gesture on its own will create an employment opportunity for the unemployed young masses.

Some of the enablers which we believe will accelerate the Economy of Giyani are:

***Giyani College of Education to be precinct of the Tshwane University***

The pronouncement by the minister of higher education, science and innovation, Dr. Blade Nzimande on his plans to build two more Universities and other infrastructure within the post school education and training sector as approved by the Cabinet. The mister said, and I quote,

***“There are plans to renovate the existing facilities at the Giyani in Limpopo province which will be annexed to Tshwane university of technology should the feasibility studies support the usage of these facilities” close quote.***

**Dr. Blade Nzimande**

This was followed by similar pronouncement on his address on the occasion of the opening of the University of the Western Cape education facility precinct held the 24<sup>th</sup> of April 2023, in Bellville campus, the minister of higher education, science and innovation, Dr. Blade Nzimande said, and I quote,

***“Such integration through precincts as outlined above, will ensure that we produce well rounded students who are ready to take up their positions within our economy and society. Our next similar precinct is to be established will be in Giyani in Limpopo, where we have already started to set up a University Campus as well” close quote.***

***Dr Blade Nzimande....***



We are closely monitoring all the processes of these developments which we believe that having a University in Giyani will stimulate economic spinoffs for all the people of this region and the entire province. We have already written a communique to the office of the Minister with the intention to get the progress and update on the development. The development of the Giyani campus will equally bring infrastructure which will uplift the face of our town. It will also create opportunities for employment for our people as a result this will have residual effect more especial when it comes to the cognitive development of the young populace.

### ***Mining***

According to the Mineral Council of South Africa, *facts and figures 2018*, It indicate that the Mining industries will remain an important part of South Africa's Gross Domestic Product (GDP) which contribute more percentage in the entire basket.

It's a fact to allude that After the discovery of gold in Witwatersrand in 1886, the entire region was transformed within few years into an Economic Hub of the world. But after the study conducted by mineral council of South Africa, it shows that the gold mining industry has since seen its sharp declined in production since 2019/20 and predicted that that the reserves will be exhausted by 2033. (*The mineral council facts and figures 2028 report*).

Because of the depletion of the mineral resources in those parts of the country, sources are indicating that there are many companies that are focusing on asset GIYANI GOLD with the intention to explore the gold deposit in the so-called Greenstone belt in Giyani. We hope that these exploratory efforts will materialize into a gold mining industry in Greater Giyani Municipality.

It upon us as Greater Giyani Municipality to take advantage of this situation mining effluent currently in Gauteng and Northwest Provinces continue to scale down.

We will explore avenues through Limpopo Economic Development enterprise and the mining venture, corridor mining resources (CMR).

### ***Business Organizations***

As municipality, our doors are open to partner with both private and business organizations to uplift the standard of living of our people. We also want to urge the business fraternity in Greater Giyani Municipality to create one front that will seriously confront the multiple challenges that are affecting our people. It is our wish that we can have one business organization to speak **in one voice**. This will enable us to unlock the doors of investors for the development of our town.

***In one of his public lectures, president Mbeki once said, and I quote “the immediate reality is that all of us know that the poor are knocking at the gate. If this gate does not open, because we who have the key are otherwise involved, .....the masses will break down the gate”***

**President Thabo Mbeki, June 1998.**

President Mbeki 's intriguing rational and message drew a sharp social discourse which interrogated the moral fiber of leaders of the society and the general populace at large. As



councilors we need to be an epitome and an exemplary of the caliber of leaders as injected to society by the glorious movement (ANC) which liberated our people from the yoke and shackles of oppression.

President Mbeki assertion is to remind all of us as leaders to be premised on the improvement of the quality of lives and the quality of services we are rendering to our people.

We need to constantly seek alternatives and mechanisms to reposition Greater Giyani Municipality. Other mechanism that will assist to open doors for the poor masses will include tapping into the tourism industry, exploring into the agricultural sector by supporting small scale farmers and SMME Industry.

### BASIC SERVICE DELIVERY AND INFRASTRUCTURE INVESTMENT

The declaration by the People of South Africa in Kliptown on the 26<sup>th</sup> of June 1955, that **the PEOPLE SHALL GOVERN** had been realized through the involvement of our people during the last public participation program. We value all the inputs and comments which played a role in finalization of our IDP and budget. We also would like to thank the valuable guidance of our organization, the African National Congress. We consulted widely in all our clusters because we want to adhere to the slogan, people shall govern.

I want to thank the office of the speaker for the wonderful work done and for the successful public participation which resulted in the following project I am going to read to members of the public today. I will not be doing justice if don't give credit where it is due. I want to congratulate all ward committee members who complement the work of the municipality in all the villages in Greater Giyani Municipality. Because we do recognize your efforts, we have put aside an additional budget to top up on the current monthly stipend.

### FINANCIAL VIABILITY

We are happy to announce that the municipality has remained financially viable and that we had been able to maintain a positive bank balance and remain able to meet all financial commitments. The Municipality current ratio as of the 30 April 2023 which is the ratio that measures the municipality ability to meet its short-term commitment remains above the prescribed norm. This is an indication that the Municipality is able to meet its obligation without having to sell its inventories. This also implies to the municipality solvency ratio which also indicate that we have the ability to meets long-term obligations as we are also performing above the prescribed norm.

For the year 2021/2022 the Municipality obtained an unqualified audit opinion which is the improvement from the previous audit which was obtained in 2020/2021 financial year. This achievement is a symbol of commitment by both the political and administrative teams of the municipality. This shows the willingness by leaders to improve governance. Owing to this outstanding performance, the municipality received two accolades at the 2021/2022 South African Local Government Association (SALGA) Awards which was the improved audit performance and the achievement of unqualified audit opinion.

While celebrating this big achievement, we acknowledge challenges of low revenue collection which remains a big challenge to the municipality. The inability to pay municipal services by some of our consumers due to socio economic status of some of the residents. This contributes to poor revenue collection in our municipality. We have recently hosted a strategic revenue enhancement session to mitigate on some of these challenges. The outcome and output from session will assist to improve and expand the current low revenue base of the municipality.

**On tariff increases**

In order to continue providing sustainable services, the municipalities will maintain tariff increases at levels that reflect an appropriate balance between the affordability to poorer households and other customers while ensuring the financial sustainability of the municipality.

In this regard some cost drivers may necessitate increases above Consumer Price Inflation (CPI).

It is on this basis that tariffs are reviewed in order to ensure sufficient cash is generated to remain focused on effective service delivery that is economical and equitable to all communities.

**Indigents**

The municipality is calling upon residents who qualify for indigents packages to come forward and register so that they also can benefit from this package.

Registered indigents will continue receiving the following services:

- 100% rebates on assessment rates
- Free 6 Kilolitres of water
- Free refuse removal

I have the honour to present to this May house the 2023/24 IDP/ budget.

Here under are the projects for 2023/24:

<b><i>Project description</i></b>	<b><i>2023/2024 Approved Budget</i></b>
Electrification of loloka Village (150 units /stands)	50,000.00
Electrification of Mageva Village (150 units /stands)	50,000.00
Electrification of Mahlathi Village (150 units /stands)	50,000.00
Electrification of Matsotsosela Village (150 units /stands)	50,000.00
Electrification of Mbhedhe Village (150 units /stands)	50,000.00
Electrification of Mnghonghoma Village (200 units /stands)	50,000.00
ALTERNATIVE ROAD TO GIYANI FROM R81	50,000.00
Aternative route from Elim Road R578 to Giyani via Siyandhani	50,000.00
Hlomela upgrading from Gravel to Paving	50,000.00
Electrification of Shivulani village (200 units /stands)	100,000.00
Electrification Mninginisi block 3 (184 units /stands)	100,000.00
Electrification of Homu 14A extension (150 units /stands)	100,000.00
Electrification of Bode extension (200 units / stands)	100,000.00
Electrification of Sikhunyani village (100 units / stands)	100,000.00
Electrification of Mapeyeni village (150 units / stands)	100,000.00
Electrification of Daniel Rabalela village (120 units / stands)	100,000.00
Electrification of Homu 14B extension (150 units /stands)	100,000.00
Electrification of Gawula Village (150 units /stands)	100,000.00
Electrification of Khakhala Village (150 units /stands)	100,000.00
Acquisitions (Firearms)	100,000.00

_LIM331_6108_By-Law Development	110,000.00
Electrification of loloka Village (150 units /stands)	180,000.00
Electrification of Mageva Village (150 units /stands)	180,000.00
Electrification of Mahlathi Village (150 units /stands)	180,000.00
Electrification of Matsotsosela Village (150 units /stands)	180,000.00
Electrification of Mbhedhe Village (150 units /stands)	180,000.00
Electrification of Mnghonghoma Village (200 units /stands)	240,000.00
Section E upgrading of 13km from gravel to paving	500,000.00
Construction of car pots (Civic centre ,Unigaz ,Testing Station and brick yard) and Market stalls	500,000.00
Babangu Internal Streets Upgrading from gravel to paving	500,000.00
Upgrading from gravel to paving Ngobe to Sikhunyani Road	500,000.00
Upgrading from gravel to paving Giyani Section F via Golele to risinga view to Bright star primary shool junction	500,000.00
Upgrading from gravel to paving Nwamankena	500,000.00
Risk Management System	500,000.00
_LIM331_6105_Help Desk S	500,000.00
Acquisitions (Installation of cameras & monitor)	500,000.00
Acquisitions (Law enforcement equipment)	500,000.00
Internal Audit System	550,000.00
LIM331_2017/18IDP_Computer Equipment Aquisitions	600,000.00
Acquisitions (Patrol management system (Clocking System)	600,000.00
Acquisitions (Laptops & printers)	665,000.40
Upgrading of Nkhensani Access	900,000.00
Homu14B Sports centre	900,000.00

Electrification of Section F (539 units /stands)	1,000,000.00
Installation of Solar Roof Top in municipal buildings	1,000,000.00
GOLF COURSE DEVELOPMENT	1,000,000.00
Automated PMS System	1,000,000.00
Servicing of 539 sites	1,000,000.00
Shawela Upgrading from gravel to paving	1,000,000.00
Acquisitions (Furniture & Fittings)	1,200,000.00
Acquisitions (walk through metal detector & exray machine)	1,000,000.00
Upgrading of Parking Lot	1,300,000.00
Makosha Upgrading from Gravel to Paving Phase 2	1,500,000.00
Acquisitions (Generator)	1,950,000.00
Electrification of Sikhunyani village (100 units / stands)	2,000,000.00
Refurbishment of Sporting Facilities (Gawula)	2,000,000.00
Mageva Sports centre (Extension of soccer pitch)	2,000,000.00
Selawa upgrading of roads from gravel to paving	2,000,000.00
_LIM331_6105_Leased Comp	2,000,000.00
Acquisitions (Vehicles)	2,000,000.00
Acquisitions (Purchase of bins )	2,000,000.00
Acquisitions (Air conditioners)	2,000,000.00
Electrification of Daniel Rabalela village (120 units / stands)	2,400,000.00
Installation of High mast in 93 villages Including CBD	2,500,000.00
Hlomela upgrading from Gravel to Paving	2,527,159.41
Electrfication of Homu 14A extension (150 units /stands)	3,000,000.00

Electrification of Mapeyeni village (150 units / stands)	3,000,000.00
Electrification of Homu 14B extension (150 units /stands)	3,000,000.00
Electrification of Gawula Village (150 units /stands)	3,000,000.00
Electrification of Khakhala Village (150 units /stands)	3,000,000.00
Section E Sports Centre	1,500,000.00
Electrification Mninginisi block 3 (184 units /stands)	3,680,000.00
Electrification of Shivulani village (200 units /stands)	4,000,000.00
Electrification of Bode extension (200 units / stands)	4,000,000.00
Siyandhani ring road	4,600,000.00
Electrification of Siyandhani village (450 units /stands)	5,032,989.00
Waste Disposal Site Development	5,300,000.00
Installation of energy saving street lights	5,500,000.00
Civic Centre Building Phase 4	6,000,000.00
Selawa upgrading of roads from gravel to paving	6,500,450.00
Jim nghalalume community hall	14 309 409.79
Shikhumba Upgrading from gravel to paving	8,800,000.00
4.9km Section F Upgrading of stormwater Phase 1	10,000,000.00
Mavalani indoor sports centre	10,613,679.00
Acquisitions (Machinery & equipment)	12,000,000.00
Shikhumba Upgrading from gravel to paving	14,591,087.80
Siyandhani ring road	27,470,764.00
Mavalani indoor sports centre	5,700,000.00
Refurbishment of Giyani Stadium & Section A Tennis Court	2,000,000.00

<b>Totals</b>	<b>214,990,539.40</b>
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With these allocations we aim to bring tangible changes to the lives of our people. The State President, through the State of the Nation Address, has explicitly given marching orders with regard to what government need to do for the betterment of our people. Our long-standing objectives are reducing poverty, creating jobs and ensuring a better life for all.

I am mindful that poverty still afflicts and chains the majority of our rural population. I am mindful that serious service backlogs and lack of adequate infrastructure network are still issues to be addressed aggressively throughout our municipality.

It is now my honour to formally table the **Original Budget 2023/2024 IDP, and MTREF BUDGET and TARRIF STRUCTURE FOR 2023/24 FINANCIAL YEAR AND THE TWO OUTER YEARS 2024/25 and 2025/26** for **Approval** by Council.



## 1.2 Council Resolutions

On 30 May 2023 the Council of Greater Giyani Local Municipality met at Giyani Community Hall to consider the approved budget of the municipality for the financial year 2023/24. The Council approved and adopted the following resolutions:

1. The Council of Greater Giyani Local Municipality, acting in terms of section 24 of the Municipal Finance Management Act, (Act 56 of 2003) approves and adopts:
  - 1.1. The annual budget of the municipality for the financial year 2023/24 and the multi-year and single-year capital appropriations as set out in the following tables:
    - 1.1.1. Budgeted Financial Performance (revenue and expenditure by standard classification) as contained in Table 18;
    - 1.1.2. Budgeted Financial Performance (revenue and expenditure by municipal vote) as contained in Table 19;
    - 1.1.3. Budgeted Financial Performance (revenue by source and expenditure by type) as contained in Table 21; and
    - 1.1.4. Multi-year and single-year capital appropriations by municipal vote and standard classification and associated funding by source as contained in Table 22.
  - 1.2. The financial position, cash flow budget, cash-backed reserve/accumulated surplus, asset management and basic service delivery targets are approved as set out in the following sheets:
    - 1.2.1. Budgeted Financial Position as contained in sheet A6-finpos.
    - 1.2.2. Budgeted Cash Flows as contained in sheet A7 – C flow;
    - 1.2.3. Cash backed reserves and accumulated surplus reconciliation as contained in sheet A8 – Res recon.
    - 1.2.4. Asset management as contained in sheet A9 - Asset; and
    - 1.2.5. Basic service delivery measurement as contained in sheet A10 – Ser del .
2. The Council of Greater Giyani Local Municipality, acting in terms of section 75A of the Local Government: Municipal Systems Act (Act 32 of 2000) approves and adopts with effect from 1 July 2023:
  - 2.1. the tariff structure of municipal services as set out in Annexure A.
3. To give proper effect to the municipality's annual budget, the Council of Greater Giyani Local Municipality approves:
  - 3.1. That cash backing is implemented through the utilisation of a portion of the revenue generated from property rates to ensure that all capital reserves and provisions, unspent long-term loans and unspent conditional grants are cash backed as required in terms of the municipality's funding and reserves policy as prescribed by section 8 of the Municipal Budget and Reporting Regulations.

SIGNED FOR AND ON BEHALF OF  
THE GREATER GIYANI MUNICIPAL COUNCIL

SPEAKER

30/05/2023

\_\_\_\_\_  
CLLR A E MBOWENI

\_\_\_\_\_  
DATE

MAYOR

30/05/2023

\_\_\_\_\_  
CLLR T ZITHA

\_\_\_\_\_  
DATE

COUNCILLOR FOR FINANCE

30/05/2023

\_\_\_\_\_  
CLLR N H P NDABA

\_\_\_\_\_  
DATE

### 1.3 Executive Summary

National Treasury's MFMA Circular No. 122 and 123 were used to guide the compilation of the 2023/24 MTREF.

The main challenges experienced during the compilation of the 2023/24 MTREF can be summarised as follows:

- The ongoing difficulties in the national and local economy;
- Aging and poorly maintained water, roads infrastructure;
- The need to reprioritise projects and expenditure within the existing resource envelope given the cash flow realities and declining cash position of the municipality.
- Wage increases for municipal staff that continue to exceed consumer inflation, as well as the need to fill critical vacancies;
- Affordability of capital projects – original allocations had to be reduced and the operational expenditure associated with prior year's capital investments needed to be factored into the budget as part of the 2023/24 MTREF process; and

The following budget principles and guidelines directly informed the compilation of the 2023/24 MTREF:

- The 2022/23 Adjustments Budget priorities and targets, as well as the base line allocations contained in that Adjustments Budget were adopted as the upper limits for the new baselines for the 2023/24 annual budget;
- Intermediate service level standards were used to inform the measurable objectives, targets and backlog eradication goals;
- Tariff and property rate increases should be affordable and should generally not exceed inflation as measured by the CPI, except where there are price increases in the inputs of services that are beyond the control of the municipality. In addition, tariffs need to remain or move towards being cost reflective, and should take into account the need to address infrastructure backlogs;
- There will be no budget allocated to national and provincial funded projects unless the necessary grants to the municipality are reflected in the national and provincial budget and have been gazetted as required by the annual Division of Revenue Act;

In view of the aforementioned, the following table is a consolidated overview of the proposed 2023/24 Medium-term Revenue and Expenditure Framework:

**Table 1 Consolidated Overview of the 2023/24 MTREF**

	Adjustment Budget	Budget Year	Budget Year +1	Budget Year + 2
	2022/23	2023/24	2024/25	2025/26
	R"000	R"000	R"000	R"000
Total Operating Revenue	521,583	539,925	570,077	567,478
Total Operating Expenditure	554,868	548,344	577,815	599,248
Surplus/ Deficit for the year	-33,285	-8,419	-7,738	-31,770
Total Capital Expenditure	138,208	214,991	214,824	178,760

Total operating revenue has gone up by 3.52 per cent or R18,3 million for the 2023/24 financial year when compared to the 2022/23 Adjustments Budget. For the two outer years, operational revenue will increase by 5.58 and decrease by 0.45 per cent respectively.

Total operating expenditure for the 2023/24 financial year has been appropriated at R548,3 million and translates into a budgeted deficit of R8,4 million. When compared to the 2022/23 Adjustments Budget, operational expenditure has gone down by 1,75 per cent in the 2023/24 budget and increase by 5.37 and 3.71 per cent for each of the respective outer years of the MTREF. The operating deficit for the two outer years steadily decreased to R7,7 million and then increase at R31,7 million. These surpluses will be used to fund capital expenditure and to further ensure cash backing of reserves and funds.

The capital budget which includes capital assets and electrification projects amount to R214.9 million for 2023/24. The capital budget increases to R214,8 million in the 2024/25 financial year and then decreases to in 2025/26 to R178,7 million. A substantial portion of the capital budget will be funded from the local government equitable share over MTREF. The balance will be funded from internally generated funds.

### **1.3.1. Operating Revenue Framework**

For Greater Giyani Municipality to continue improving the quality of services provided to its citizens it needs to generate the required revenue. In these tough economic times strong revenue management is fundamental to the financial sustainability of every municipality. The reality is that we are faced with development backlogs and poverty. The expenditure required to address these challenges will inevitably always exceed available funding; hence difficult choices have to be made in relation to tariff increases and balancing expenditures against realistically anticipated revenues.

The municipality's revenue strategy is built around the following key components:

- National Treasury's guidelines and macroeconomic policy;
- Growth in the Municipality and continued economic development;
- Efficient revenue management, which aims to ensure a 60 per cent annual collection rate for property rates and other key service charges;
- Achievement of full cost recovery of specific user charges especially in relation to trading services;
- Determining the tariff escalation rate by establishing/calculating the revenue requirement of each service;
- The municipality's Property Rates Policy approved in terms of the Municipal Property Rates Act, 2004 (Act 6 of 2004) (MPRA).

The following table is a summary of the 2023/24 MTREF (classified by main revenue source):

**Table 2 Summary of revenue classified by main revenue source**

LIM331 Greater Giyani - Table A4 Budgeted Financial Performance (revenue and expenditure)

Description	Ref	2019/20	2020/21	2021/22	Current Year 2022/23				2023/24 Medium Term Revenue & Expenditure Framework		
		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2023/24	Budget Year +1 2024/25	Budget Year +2 2025/26
<b>R thousand</b>	<b>1</b>										
<b>Revenue</b>											
<b>Exchange Revenue</b>											
Service charges - Electricity	2	-	-	-	-	-	-	-	-	-	-
Service charges - Water	2	-	8	-	-	-	-	-	-	-	-
Service charges - Waste Water Management	2	-	3	-	-	-	-	-	-	-	-
Service charges - Waste Management	2	6,396	7,804	7,972	11,100	8,950	8,950	7,510	9,424	9,886	10,351
Sale of Goods and Rendering of Services		1,413	2,641	1,193	3,732	2,903	2,903	1,621	3,107	3,283	3,461
Agency services		-	-	-	7,856	5,600	5,600	-	5,897	6,186	6,476
Interest		-	-	-	-	-	-	-	-	-	-
Interest earned from Receivables		6,870	2,466	2,903	2,955	3,305	3,305	14,853	3,480	3,651	3,823
Interest earned from Current and Non Current Assets		5,916	5,844	8,150	9,006	11,633	11,633	13,901	12,250	12,850	13,454
Dividends		-	-	-	-	-	-	-	-	-	-
Rent on Land		-	-	-	-	-	-	-	-	-	-
Rental from Fixed Assets		942	126	103	855	665	665	430	695	729	764
Licence and permits		4,045	5,678	6,662	7,200	7,650	7,650	(1,550)	8,350	8,759	9,171
Operational Revenue		767	81	123	8,100	2,406	2,406	432	8,300	8,415	8,529
<b>Non-Exchange Revenue</b>											
Property rates	2	57,483	67,066	66,778	79,882	75,324	75,324	66,849	79,317	83,203	87,114
Surcharges and Taxes		-	-	31	-	-	-	-	-	-	-
Fines, penalties and forfeits		6,896	1,626	1,262	550	365	365	45	366	384	402
Licences or permits		169	84	62	700	70	70	63	100	105	110
Transfer and subsidies - Operational		308,176	386,922	352,183	379,532	381,177	381,177	288,458	385,968	408,950	399,035
Interest		12,568	21,938	27,429	19,434	21,434	21,434	29,738	22,570	23,676	24,789
Fuel Levy		-	-	-	-	-	-	-	-	-	-
Operational Revenue		-	-	-	-	-	-	-	-	-	-
Gains on disposal of Assets		-	-	-	-	-	-	-	100	-	-
Other Gains		(5,210)	(5,918)	4,824	-	100	100	-	-	-	-
Discontinued Operations											
<b>Total Revenue (excluding capital transfers and contributions)</b>		<b>406,432</b>	<b>496,368</b>	<b>479,677</b>	<b>530,902</b>	<b>521,583</b>	<b>521,583</b>	<b>422,349</b>	<b>539,925</b>	<b>570,077</b>	<b>567,478</b>

In line with the formats prescribed by the Municipal Budget and Reporting Regulations, capital transfers and contributions are excluded from the operating statement, as inclusion of these revenue sources would distort the calculation of the operating surplus/deficit.

Revenue generated from rates forms a significant percentage of the revenue basket for the Municipality. Rates and service charge revenues comprise more than two thirds of the total revenue mix. In the 2023/24 financial year, revenue from rates and services charges totalled R88, 7 million. This stabilises at R93 million and R97.4 million in the respective financial years of the MTREF. For property rates the municipality have considered the actual collection for a month which is 3,9 million, in addition the municipality have appointed the debt collector to assist with collection and municipality anticipate improvement on collection. The municipality also have an approved revenue enhancement strategy which is in implementation.

Operating grants and transfers totals R385,9 million in the 2023/24 financial year and steadily increases to R399 million by 2025/26.

**Table 3 Operating Transfers and Grant Receipts**

LIM331 Greater Giyani - Supporting Table SA18 Transfers and grant receipts								2023/24 Medium Term Revenue & Expenditure Framework		
Description	Ref	2019/20	2020/21	2021/22	Current Year 2022/23			Budget Year 2023/24	Budget Year +1 2024/25	Budget Year +2 2025/26
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast			
RECEIPTS:	1, 2									
<b>Operating Transfers and Grants</b>										
National Government:		363,656	458,489	407,341	448,793	459,388	459,388	486,901	507,764	502,292
EPWP Incentive	—	3,362	3,409	3,851	4,035	4,035	4,035	3,151	—	—
Finance Management	—	2,145	2,000	2,200	2,400	2,400	2,400	2,400	2,400	2,500
Local Government Equitable Share	—	287,217	369,568	320,318	352,203	352,203	352,203	376,486	402,450	392,260
Municipal Infrastructure Grant	—	60,688	71,567	55,158	69,261	78,212	78,212	72,329	75,594	78,997
Integrated National Electrification Progr	—	10,000	11,724	25,555	20,584	22,229	22,229	32,220	27,000	28,210
LGSETA		245	221	259	310	310	310	315	320	325

Tariff-setting is a pivotal and strategic part of the compilation of any budget. When rates, tariffs and other charges were revised, local economic conditions, input costs and the affordability of services were taken into account to ensure the financial sustainability of the Municipality.

National Treasury continues to encourage municipalities to keep increases in rates, tariffs and other charges as low as possible. Municipalities must justify in their budget documentation all increases in excess of the 5.3 per cent upper boundary of the South African Reserve Bank's inflation target. Excessive increases are likely to be counterproductive, resulting in higher levels of non-payment.

It must also be appreciated that the consumer price index, as measured by CPI, is not a good measure of the cost increases of goods and services relevant to municipalities. The basket of goods and services utilised for the calculation of the CPI consist of items such as food, petrol and medical services, whereas the cost drivers of a municipality are informed by items such as the cost of remuneration, bulk purchases of electricity and water, petrol, diesel, chemicals, cement etc. The current challenge facing the Municipality is managing the gap between cost drivers and tariffs levied, as any shortfall must be made up by either operational efficiency gains or service level reductions. Within this framework the Municipality has undertaken the tariff setting process relating to service charges as follows.

### 1.3.2. Property Rates

Property rates cover the cost of the provision of general services. Determining the effective property rate tariff is therefore an integral part of the municipality's budgeting process.

National Treasury's MFMA Circular No. 51 deals, inter alia with the implementation of the Municipal Property Rates Act, with the regulations issued by the Department of Co-operative Governance. These regulations came into effect on 1 July 2009 and prescribe the rate ratio for the non-residential categories, public service infrastructure and agricultural properties relative to residential properties to be 0, 25:1. The implementation of these regulations was done in the

previous budget process and the Property Rates Policy of the Municipality has been amended accordingly.

**Table 4 Comparison of proposed rates to levied for the 2023/24 financial year**

Category	Current Tariff (1 July 2022)	Proposed tariff (From 1 July 2023)
	<b>C</b>	<b>C</b>
Residential properties	0,00794	0,00836
State owned properties	0,05044	0,05312
Business & Commercial	0,03176	0,03345

The following table compares current and proposed amounts payable from 1 July 2023:

**Table 5 Comparison between current waste removal fees and increases**

Description	Current tariffs 2022/23	Proposed tariffs 2023/24
Refuse Removal daily collection	R3 345	R3 522
Refuse removal Businesses	R2 258 per month	R2 378 per month
Refuse removal government	R2 258 per month	R2 378 per month
Refuse removal Business Medium	R 1 129 per month	R1 189 per month
Refuse removal Business Small	R 476 per month	R 502 per month
Refuse removal residential	R 42 per month	R 45 per month
Refuse removal indigent	Free	Free

### 1.3.3. Operating Expenditure Framework

The Municipality expenditure framework for the 2023/24 budget and MTREF is informed by the following:

- The asset renewal strategy and the repairs and maintenance plan;
- Balanced budget constraint (operating expenditure should not exceed operating revenue) unless there are existing uncommitted cash-backed reserves to fund any deficit;
- Funding of the budget over the medium-term as informed by Section 18 and 19 of the MFMA;
- The capital programme is aligned to the asset renewal strategy and backlog eradication plan;
- Operational gains and efficiencies will be directed to funding the capital budget and other core services; and



The following table is a high-level summary of the 2023/24 budget and MTREF (classified per main type of operating expenditure):

**Table 6 Summary of operating expenditure by standard classification item**

Expenditure											
Employee related costs	2	134,066	146,467	153,332	189,701	166,141	166,141	146,523	200,327	203,711	213,212
Remuneration of councillors		23,566	23,581	23,871	24,025	24,933	24,933	23,337	24,916	26,137	27,365
Bulk purchases - electricity	2	-	-	-	-	-	-	-	-	-	-
Inventory consumed	8	4,316	7,703	7,364	10,500	11,150	11,150	10,448	13,150	13,770	14,440
Debt impairment	3	35,995	45,370	808	29,000	29,000	29,000	-	29,000	30,000	31,000
Depreciation and amortisation		89,130	97,084	101,964	91,000	91,000	91,000	-	95,000	96,000	97,000
Interest		1,856	3,941	6,670	-	-	-	-	-	-	-
Contracted services		60,032	47,854	88,812	137,393	166,945	166,945	121,740	106,317	124,943	130,727
Transfers and subsidies		600	955	600	800	1,000	1,000	1,600	1,500	1,600	1,700
Irrecoverable debts written off		-	-	-	-	-	-	-	-	-	-
Operational costs		43,075	44,941	58,500	66,192	64,699	64,699	52,141	78,134	81,654	83,803
Losses on disposal of Assets		4,374	7,378	14,382	-	-	-	-	-	-	-
Other Losses		(7,658)	77	(2,762)	-	-	-	-	-	-	-
<b>Total Expenditure</b>		<b>389,351</b>	<b>425,351</b>	<b>453,543</b>	<b>548,611</b>	<b>554,868</b>	<b>554,868</b>	<b>355,789</b>	<b>548,344</b>	<b>577,815</b>	<b>599,248</b>

The budgeted allocation for employee related costs for the 2023/24 financial year totals R200, 3 million, which equals 36.53 per cent of the total operating expenditure. Based on circular 123 CPI inflation, the salary increases have been factored into this budget at a percentage increase of 5,4 per cent for the 2023/24 financial year. An annual increase of 4,9 per cent and 4,7 per cent has been included in the two outer years of the MTREF.

The cost associated with the remuneration of councillors is determined by the Minister of Co-operative Governance and Traditional Affairs in accordance with the Remuneration of Public Office Bearers Act, 1998 (Act 20 of 1998). The percentage used for employees related cost was also used to councillors while waiting for the release of determination of upper limit.

The provision of debt impairment was determined. For the 2023/24 financial year this amount equates to R29 million and increase to R31 million by 2025/26. While this expenditure is considered to be a non-cash flow item, it informed the total cost associated with rendering the services of the municipality, as well as the municipality's realistically anticipated revenues.

Provision for depreciation and asset impairment has been informed by the Municipality's Asset Management Policy. Depreciation is widely considered a proxy for the measurement of the rate asset consumption. Budget appropriations in this regard total R95 million for the 2023/24 financial and equates to 17.32 per cent of the total operating expenditure.

Inventory Consumed comprise of amongst others the inventory for maintenance. For 2023/24 the appropriation against this group of expenditure has gone up by 25.86 per cent (R2.7 million) and continues to go up at 4,71 per cent and 4,57 per cent for the two outer years.

Other expenditure comprises of various line items relating to the daily operations of the municipality and operational projects. This group of expenditure has also been identified as an

area in which cost savings and efficiencies can be achieved. For 2023/24 this expenditure increases by 49,85 per cent.

### 1.3.4. Priority given to repairs and maintenance.

Aligned to the priority being given to preserving and maintaining the Municipality current infrastructure, the 2023/24 budget and MTREF provide for extensive growth in the area of asset maintenance, as informed by the asset renewal strategy and repairs and maintenance plan of the Municipality. In terms of the Municipal Budget and Reporting Regulations, operational repairs and maintenance is not considered a direct expenditure driver but an outcome of certain other expenditures, such as remuneration, purchases of materials and contracted services. Considering these cost drivers, the following table is a consolidation of all the expenditures associated with repairs and maintenance:

**Table 7 Operational repairs and maintenance**

Repairs and Maintenance by Expenditure Item	8										
Employee related costs		-	-	-	-	-	-	-	-	-	-
Inventory Consumed (Project Maintenance)		8,573	11,889	26,267	52,865	74,815	74,815	-	51,760	66,220	67,620
Contracted Services		-	-	-	-	-	-	-	-	-	-
Other Expenditure		-	-	-	-	-	-	-	-	-	-
Total Repairs and Maintenance Expenditure	9	8,573	11,889	26,267	52,865	74,815	74,815	-	51,760	66,220	67,620

During the compilation of the 2023/24 MTREF operational repairs and maintenance was identified as a strategic imperative owing to the aging of the Municipality infrastructure and historic deferred maintenance. The total allocation for 2023/24 equates to R51.7 million a decrease of 30,81 per cent in relation to the Adjustment Budget and it further increases by 2,11 percent in 2025/26. In relation to the total operating expenditure, repairs and maintenance comprises of 9.43; 11.4 and 11.28 per cent for the respective financial years of the MTREF.

### 1.3.5. Free Basic Services: Basic Social Services Package

The social package assists households that are poor or face other circumstances that limit their ability to pay for services. To receive these free services the households are required to register in terms of the Municipality Indigent Policy. The target is to register 700 or more indigent households during the 2023/24 financial year, a process reviewed annually.

The cost of the social package of the registered indigent households is largely financed by national government through the local government equitable share received in terms of the annual Division of Revenue Act.

### 1.3.6. Capital expenditure

The following table provides a breakdown of budgeted capital expenditure by vote:

**Table 8 2023/24 Medium-term capital budget per vote**

<b>Capital Expenditure - Functional</b>											
<b>Governance and administration</b>		92,577	170,434	97,437	14,200	16,800	16,800	1,415,872	22,225	20,940	21,420
Executive and council		-	-	-	-	-	-	-	-	-	-
Finance and administration		92,577	170,434	97,437	14,200	16,800	16,800	1,415,872	21,675	20,940	21,420
Internal audit		-	-	-	-	-	-	-	550	-	-
<b>Community and public safety</b>		15,294	(34,019)	23,577	91,243	62,534	62,534	118,707	47,323	14,600	1,200
Community and social services		-	-	8,799	40,741	25,914	25,914	32,982	15,309	1,100	1,200
Sport and recreation		15,294	(35,732)	5,735	31,958	22,281	22,281	62,187	24,714	13,500	-
Public safety		-	-	2,435	-	-	-	2,435	1,300	-	-
Housing		-	1,713	6,608	18,544	14,339	14,339	21,103	6,000	-	-
Health		-	-	-	-	-	-	-	-	-	-
<b>Economic and environmental services</b>		(4,735)	(9,842)	(14,462)	39,980	58,119	58,119	92,384	85,639	131,584	110,330
Planning and development		-	-	1,758	1,500	-	-	1,758	2,000	-	-
Road transport		(4,735)	(9,842)	(16,219)	38,480	58,119	58,119	90,627	83,639	131,584	110,330
Environmental protection		-	-	-	-	-	-	-	-	-	-
<b>Trading services</b>		4,028	40,869	(6,872)	2,750	755	755	68,439	59,803	47,700	45,810
Energy sources		(4,051)	9,397	(8,548)	2,500	405	405	7,320	52,503	45,600	43,610
Water management		-	-	-	-	-	-	-	-	-	-
Waste water management		-	-	-	-	-	-	-	-	-	-
Waste management		8,078	31,471	1,676	250	350	350	61,118	7,300	2,100	2,200
<b>Other</b>		-	-	-	-	-	-	-	-	-	-
<b>Total Capital Expenditure - Functional</b>	3	107,163	167,442	99,681	148,172	138,208	138,208	1,695,402	214,991	214,824	178,760

Road transport receives the highest allocation of R83,6 million in 2023/24 which equates to 38.90 per cent of the total capital budget. Energy Sources is at 24.42 per cent, R52.5 million.

Further detail relating to asset classes and proposed capital expenditure is contained in Table A9 (Asset Management). In addition to the MBRR Table A9, MBRR Tables SA34a, b, e provides a detailed breakdown of the capital programme relating to new asset construction, capital asset renewal as well as operational repairs and maintenance by asset class.

## 1.4. Annual Budget Tables

The following pages present the ten main budget tables as required in terms of section 8 of the Municipal Budget and Reporting Regulations. These tables set out the municipality's 2023/24 budget and MTREF as approved by the Council. Each table is accompanied by explanatory notes on the following page.

**Explanatory notes to MBRR Table A1 - Budget Summary**

1. Table A1 is a budget summary and provides a concise overview of the Municipality budget from all the major financial perspectives (operating, capital expenditure, financial position, cash flow, and MFMA funding compliance).
2. The table provides an overview of the amounts approved by Council for operating performance, resources deployed to capital expenditure, financial position, cash and funding compliance, as well as the municipality's commitment to eliminating basic service delivery backlogs.
3. Financial management reforms emphasises the importance of the municipal budget being funded. This requires the simultaneous assessment of the Financial Performance, Financial Position and Cash Flow Budgets, along with the Capital Budget. The Budget Summary provides the key information in this regard:
  - a. The operating surplus/deficit (after Total Expenditure) is positive over the MTREF
  - b. Capital expenditure is balanced by capital funding sources, of which
    - i. Transfers recognised is reflected on the Financial Performance Budget;
    - ii. Borrowing is incorporated in the net cash from financing on the Cash Flow Budget
    - iii. Internally generated funds are financed from a combination of the current operating surplus and accumulated cash-backed surpluses from previous years. The amount is incorporated in the Net cash from investing on the Cash Flow Budget. The fact that the municipality's cash flow remains positive, and is improving indicates that the necessary cash resources are available to fund the Capital Budget.
4. The Cash backing/surplus reconciliation shows that in previous financial years the municipality was not paying much attention to managing this aspect of its finances, and consequently many of its obligations are not cash-backed. This place the municipality in a very vulnerable financial position, as the recent slow-down in revenue collections highlighted. Consequently Council has taken a deliberate decision to ensure adequate cash-backing for all material obligations in accordance with the recently adopted Funding and Reserves Policy. This cannot be achieved in one financial year. But over the MTREF there is progressive improvement in the level of cash-backing of obligations. It is anticipated that the goal of having all obligations cash-back will be achieved by 2023/24, when a small surplus is reflected.
5. Even though the Council is placing great emphasis on securing the financial sustainability of the municipality, this is not being done at the expense of services to the poor. The section of Free Services shows that the amount spent on Free Basic Services and the revenue cost of free services provided by the municipality continues to increase. In addition, the municipality continues to make progress in addressing service delivery backlogs.

**Explanatory notes to MBRR Table A2 - Budgeted Financial Performance (revenue and expenditure by standard classification)**

1. Table A2 is a view of the budgeted financial performance in relation to revenue and expenditure per standard classification. The modified GFS standard classification divides the municipal services into 15 functional areas. Municipal revenue, operating expenditure and capital expenditure are then classified in terms of each of these functional areas which enables the National Treasury to compile 'whole of government' reports.
2. Note the Total Revenue on this table includes capital revenues (Transfers recognized – capital) and so does not balance to the operating revenue shown on Table A4.
3. Note that as a general principle the revenues for the Trading Services should exceed their expenditures. The table highlights that this is the case for Electricity, Water and Waste water functions, but not the Waste management function.
4. Functions that show a deficit between revenue and expenditure are being financed from rates revenues and other revenue sources reflected under the Budget and treasury Office.

**Explanatory notes to MBRR Table A3 - Budgeted Financial Performance (revenue and expenditure by municipal vote)**

Table A3 is a view of the budgeted financial performance in relation to the revenue and expenditure per municipal vote. This table facilitates the view of the budgeted operating performance in relation to the organisational structure of the Municipality. This means it is possible to present the operating surplus or deficit of a vote.



**Explanatory notes to Table A4 - Budgeted Financial Performance (revenue and expenditure)**

1. Total revenue is R640,8 million in 2023/24 and increase to R670,7 million by 2025/26. This represents a year-on-year increase of 4.37 per cent for the 2024/25 financial year and an increase of 0.27 per cent for the 2025/26 financial year.
2. Revenue to be generated from property rates is R79.3 million in the 2023/24 financial year and increases to R87.1 million by 2025/26 which represents 14,69 per cent of the operating revenue base of the municipality and therefore remains a significant funding source for the municipality. It increases over the medium-term and tariff increases have been factored in at 4,9 per cent and 4.7 per cent for each of the respective financial years of the MTREF.
3. Services charges relating to refuse removal constitutes the bigger component of the revenue basket of the municipality totalling R9.4 million for the 2023/24 financial year and increasing to R10,3 million by 2025/26. For the 2023/24 financial year services charges amount to 1,74 per cent of the total revenue base and increase to 1,82 per cent per annum by 2025/26.
4. Transfers recognized – operating includes the local government equitable share and other operating grants from national and provincial government. It needs to be noted that in real terms the grants receipts from national government increase rapidly over the MTREF by 25.26 per cent for 2023/24 financial year, 5.61 per cent and decrease to 2.48 per cent for the two outer years.

**Explanatory notes to Table A5 - Budgeted Capital Expenditure by vote, standard classification and funding source**

1. Table A5 is a breakdown of the capital programme in relation to capital expenditure by municipal vote (multi-year and single-year appropriations); capital expenditure by standard classification; and the funding sources necessary to fund the capital budget, including information on capital transfers from national and provincial departments.
2. The MFMA provides that a municipality may approve multi-year or single-year capital budget appropriations. In relation to multi-year appropriations, for 2023/24 to 2025/26 has not been allocated.
3. Single-year capital expenditure has been appropriated at R214,9 million for the 2023/24 financial year and remains relatively constant over the MTREF at levels of R214.8 million and R178,7 million respectively for the two outer years.
4. The capital programme is funded from capital and provincial grants and transfers, public contributions and donations, borrowing and internally generated funds from current year surpluses. For 2023/24, capital transfers totals R102.9 million and escalates to R103.7 million by 2025/26.

**Explanatory notes to Table A6 - Budgeted Financial Position**

1. Table A6 is consistent with international standards of good financial management practice and improves understandability for councilors and management of the impact of the budget on the statement of financial position (balance sheet).
2. This format of presenting the statement of financial position is aligned to GRAP1, which is generally aligned to the international version which presents Assets less Liabilities as “accounting” Community Wealth. The order of items within each group illustrates items in order of liquidity, i.e. assets readily converted to cash, or liabilities immediately required to be met from cash, appear first.
3. Table A6 is supported by an extensive table of notes providing a detailed analysis of the major components of a number of items, including:
  - Call investments deposits;
  - Consumer debtors;
  - Property, plant and equipment.
  - Trade and other payables;
  - Provisions non-current;
  - Changes in net assets; and
  - Reserves
4. The municipal equivalent of equity is Community Wealth/Equity. The justification is that ownership and the net assets of the municipality belong to the community.
5. Any movement on the Budgeted Financial Performance or the Capital Budget will inevitably impact on the Budgeted Financial Position. As an example, the collection rate assumption will impact on the cash position of the municipality and subsequently inform the level of cash and cash equivalents at year end. Similarly, the collection rate assumption should inform the budget appropriation for debt impairment which in turn would impact on the provision for bad debt. These budget and planning assumptions form a critical link in determining the applicability and relevance of the budget as well as the determination of ratios and financial indicators. In addition the funding compliance assessment is informed directly by forecasting the statement of financial position.

**Explanatory notes to Table A7 - Budgeted Cash Flow Statement**

1. The budgeted cash flow statement is the first measurement in determining if the budget is funded.
2. It shows the expected level of cash in-flow versus cash out-flow that is likely to result from the implementation of the budget.
3. The approved 2022/23 MTREF provide for a further net increase in cash of R60,4 million for the 2022/23 financial year resulting in an overall projected position cash position of R60,4 million at year end.
4. As part of the 2022/23 mid-year review and Adjustments Budget this unsustainable cash position had to be addressed as a matter of urgency and various interventions were implemented such as the reduction of expenditure allocations and rationalization of spending priorities.
5. The 2022/23 MTREF has been informed by the planning principle of ensuring adequate cash reserves over the medium-term.
6. Cash and cash equivalents totals R159,3 million as at the end of the 2023/24 financial year and decrease to R86,9 million by 2025/26.

**Explanatory notes to Table A8 - Cash Backed Reserves/Accumulated Surplus Reconciliation**

1. The cash backed reserves/accumulated surplus reconciliation is aligned to the requirements of MFMA Circular 42 – Funding a Municipal Budget.
2. In essence the table evaluates the funding levels of the budget by firstly forecasting the cash and investments at year end and secondly reconciling the available funding to the liabilities/commitments that exist.
3. The outcome of this exercise would either be a surplus or deficit. A deficit would indicate that the applications exceed the cash and investments available and would be indicative of non-compliance with the MFMA requirements that the municipality's budget must be "funded".
4. Non-compliance with section 18 of the MFMA is assumed because a shortfall would indirectly indicate that the annual budget is not appropriately funded.
5. As part of the budgeting and planning guidelines that informed the compilation of the 2023/24 MTREF the end objective of the medium-term framework was to ensure the budget is funded aligned to section 18 of the MFMA.

**Explanatory notes to Table A9 - Asset Management**

1. Table A9 provides an overview of municipal capital allocations to building new assets and the renewal of existing assets, as well as spending on repairs and maintenance by asset class.
2. National Treasury has recommended that municipalities should allocate at least 40 per cent of their capital budget to the renewal of existing assets, and allocations to repairs and maintenance should be 8 per cent of PPE. The municipality meets 5,08 per cent of these recommendations.

**Explanatory notes to Table A10 - Basic Service Delivery Measurement**

1. Table A10 provides an overview of service delivery levels, including backlogs (below minimum service level), for each of the main services.
2. The municipality continues to make good progress with the eradication of backlogs:
  - a. Water and Sanitation services – These services belong to Mopani District Municipality.
  - b. Electricity services – Once the most pressing network issues have been addressed, the electrification programme will be prioritised; with 1 600 households budgeted to be electrified in 2023/24.
  - c. Refuse services – backlog will be reduced by 5 528 households in 2023/24 financial year. However it should be noted that this function is being investigated with a view to realising greater efficiencies, which is likely to translate into a more rapid process to address backlogs.



## Part 2 – Supporting Documentation

### 2.1. Overview of the draft budget process

Section 53 of the MFMA requires the Mayor of the municipality to provide general political guidance in the budget process and the setting of priorities that must guide the preparation of the budget. In addition Chapter 2 of the Municipal Budget and Reporting Regulations states that the Mayor of the municipality must establish a Budget Steering Committee to provide technical assistance to the Mayor in discharging the responsibilities set out in section 53 of the Act.

The Budget Steering Committee consists of the Municipal Manager and Senior Officials of the municipality meeting under the chairpersonship of the MMC for Finance.

The primary aim of the Budget Steering Committee is to ensure:

- that the process followed to compile the budget complies with legislation and good budget practices;
- that there is proper alignment between the policy and service delivery priorities set out in the Municipality IDP and the budget, taking into account the need to protect the financial sustainability of municipality;
- that the municipality's revenue and tariff setting strategies ensure that the cash resources needed to deliver services are available; and
- that the various spending priorities of the different municipal departments are properly evaluated and prioritised in the allocation of resources.

#### 2.1.1. Budget Process Overview

In terms of section 21 of the MFMA the Mayor is required to table in Council ten months before the start of the new financial year (i.e. in August 2022) a time schedule that sets out the process to revise the IDP and prepare the budget.

The Mayor tabled in Council the required the IDP and budget time schedule on 27 July 2022. Key dates applicable to the process were:

#### August 2022

- Review of previous year's budget and IDP process and completion of budget evaluation checklist.
- Develop a timetable of key budget and IDP deadlines for the 2023/2024 budget process.
- Approval of SDBIP 28 days after approval of budget.
- Finalization and signing of performance agreements (by senior managers).

**October 2022**

- Review past performance (financial & non-financial): Analysis of current reality including basic facts and figures.
- Review long term plans, setting out long term performance plans in terms of outcomes, service level requirements, demographics, backlogs etc.

**➤ November 2022**

- Initial tariff and revenue modelling.
- Integrate macro-economic indicators using Medium Term Budget Policy Statement (MTBPS) from NT.
- Projects prioritization with the communities: Input and feedback flow.

**January 2023**

- Draft HR plan including personnel budgets.
- Draft IDP amendments.
- Draft operating and capital plans per function or department, detailing service levels, initiatives, financial forecasts and non-financial indicators
- Detailed line item budget in line with operating and capital plans per function or department.
- Prepare and submit to NT, PT and DLG&H the annual reports for 2022/23 and all prior years.
- Assess municipal performance for the first 6 months of 2023/24 and submit mid-year performance assessment to Council. Include oversight report with any corrective measures proposed.
- Table the 2023/24 adjustment budget.

**March 2023**

- Table Draft Budget Document: Information from operational plans and line item budgets are combined to form the draft annual budget document.
- Update and develop sector/ integrated plans/ programmes.

**April 2023**

- Public consultations and budget debates (commencement): Make budget available to and considers views of the public, NT, PT and other stakeholders.

**May 2023**

- Approval of IDP and budget together with revised tariffs, budget related policies, SDBIP and IDP /Budget process plan for 2023/24.
- Submission of IDP and budget to NP, PT, DLG&H as well as other stakeholders.

The draft 2023/24 MTREF budget and IDP was tabled before council on 31 March 2023.

There were no deviations from the date for tabling the Draft Budget.

### 2.1.2. IDP and Service Delivery and Budget Implementation Plan

The Municipality IDP is its principal strategic planning instrument, which directly guides and informs its planning, budget, management and development actions. This framework is rolled out into objectives, key performance indicators and targets for implementation which directly inform the Service Delivery and Budget Implementation Plan. The Process Plan applicable to the fourth revision cycle included the following key IDP processes and deliverables:

- Registration of community needs;
- Compilation of departmental business plans including key performance indicators and targets;
- Financial planning and budgeting process;
- Public participation process;
- Compilation of the SDBIP, and
- The review of the performance management and monitoring processes.

The IDP has been taken into a business and financial planning process leading up to the 2023/24 MTREF, based on the approved 2022/23 MTREF, Mid-year Review and adjustments budget. The business planning process has subsequently been refined in the light of current economic circumstances and the resulting revenue projections.

With the compilation of the 2023/24 MTREF, each department/function had to review the business planning process, including the setting of priorities and targets after reviewing the mid-year and third quarter performance against the 2022/23 Departmental Service Delivery and Budget Implementation Plan. Business planning links back to priority needs and master planning, and essentially informed the detail operating budget appropriations and three-year capital programme.

### 2.1.3. Financial Modelling and Key Planning Drivers

As part of the compilation of the 2023/24 MTREF, extensive financial modelling was undertaken to ensure affordability and long-term financial sustainability. The following key factors and planning strategies have informed the compilation of the 2023/24 MTREF:

- Municipality growth
- Policy priorities and strategic objectives
- Asset maintenance
- Economic climate and trends (i.e. inflation, household debt, migration patterns)
- Performance trends
- The approved 2022/23 adjustments budget and performance against the SDBIP
- Cash Flow Management Strategy
- Debtor payment level
- The need for tariff increases versus the ability of the community to pay for services;
- Improved and sustainable service delivery.

In addition to the above, the strategic guidance given in National Treasury's MFMA Circulars 122 and 123 has been taken into consideration in the planning and prioritisation process.

## 2.2. Overview of alignment of annual budget with IDP

The Constitution mandates local government with the responsibility to exercise local developmental and cooperative governance. The eradication of imbalances in South African society can only be realized through a credible integrated developmental planning process.

Municipalities in South Africa need to utilise integrated development planning as a method to plan future development in their areas and so find the best solutions to achieve sound long-term development goals. A municipal IDP provides a five year strategic programme of action aimed at setting short, medium and long term strategic and budget priorities to create a development platform, which correlates with the term of office of the political incumbents. The plan aligns the resources and the capacity of a municipality to its overall development aims and guides the municipal budget. An IDP is therefore a key instrument which municipalities use to provide vision, leadership and direction to all those that have a role to play in the development of a municipal area. The IDP enables municipalities to make the best use of scarce resources and speed up service delivery.

Integrated developmental planning in the South African context is amongst others, an approach to planning aimed at involving the municipality and the community to jointly find the best solutions towards sustainable development. Furthermore, integrated development planning provides a strategic environment for managing and guiding all planning, development and decision making in the municipality.

It is important that the IDP developed by municipalities correlate with National and Provincial intent. It must aim to co-ordinate the work of local and other spheres of government in a coherent plan to improve the quality of life for all the people living in that area. Applied to the Municipality, issues of national and provincial importance should be reflected in the IDP of the municipality. A clear understanding of such intent is therefore imperative to ensure that the Municipality strategically complies with the key national and provincial priorities.

The aim of this revision cycle was to develop and coordinate a coherent plan to improve the quality of life for all the people living in the area, also reflecting issues of national and provincial importance. One of the key objectives is therefore to ensure that there exists alignment between national and provincial priorities, policies and strategies and the Municipality response to these requirements.

The national and provincial priorities, policies and strategies of importance include amongst others:

- Green Paper on National Strategic Planning of 2009;
- Government Programme of Action;
- Development Facilitation Act of 1995;
- Provincial Growth and Development Strategy (GGDS);
- National and Provincial spatial development perspectives;
- Relevant sector plans such as transportation, legislation and policy;
- National Key Performance Indicators (NKPis);
- Accelerated and Shared Growth Initiative (ASGISA).
- National 2014 Vision;
- National Spatial Development Perspective (NSDP) and

- The National Priority Outcomes.

The Constitution requires local government to relate its management, budgeting and planning functions to its objectives. This gives a clear indication of the intended purposes of municipal integrated development planning. Legislation stipulates clearly that a municipality must not only give effect to its IDP, but must also conduct its affairs in a manner which is consistent with its IDP. The following table highlights the IDP's five strategic objectives for the 2023/24 MTREF and further planning refinements that have directly informed the compilation of the budget.

A copy of the municipal draft IDP for 2023/2024 financial year is attached as **ANNEXURE S**.

## 2.3. Overview of budget related-policies

The Municipality budgeting process is guided and governed by relevant legislation, frameworks, strategies and related policies.

### **Budget Related Policy Attached with the budget document**

- Tariff Structure-**ANNEXURE A**
- Tariff Policy-**ANNEXURE B**
- Indigent Policy - **ANNEXURE C**
- Property Rates Policy - **ANNEXURE D**
- Credit control and Debt Collection Policy – **ANNEXURE E**
- Virement policy – **ANNEXURE F**
- Supply Chain Management Policy-**ANNEXURE G**
- Subsistence & Travel Policy - **ANNEXURE H**
- Cash and investment Management Policy - **ANNEXURE I**
- Car Allowance Policy - **ANNEXURE J**
- Remuneration Policy - **ANNEXURE K**
- Fleet Management Policy - **ANNEXURE L**
- Asset Management Policy – **ANNEXURE M**
- Budget Policy – **ANNEXURE N**
- Inventory policy – **ANNEXURE O**
- Revenue Enhancement Strategy – **ANNEXURE P**
- Property Rental Policy – **ANNEXURE Q**
- Unallocated Deposit Policy - **ANNEXURE R**

These policies are attached in the Budget document as annexures.

## **2.4. Overview of budget assumptions**

Industry-related rates are used as a baseline for raising estimates for all goods and services to be procured.

The budget takes into consideration national headline inflation estimates and trends that emerged while implementing the SDBIP in the outgoing financial year.

## **2.5. Overview of budget funding**

The projected year-end balance for cash and cash equivalents for 30 June 2023 has been taken into account. The anticipated increase in revenue from municipal tariffs and improving collection rate, estimated at 60 per cent for the first budget year, justifies the anticipated increase in own revenue. Additional revenue is anticipated from property rates because of the new valuation roll that was done in the current financial year and identifies new properties in the municipal areas.

Only gazetted grants and transfers from national government, totalling R486.9M, were factored into the funding envelope. This is to ensure that the budget is based on realistically anticipated revenue.

## **2.6. Expenditure on allocations and grant programmes**

Specific purpose transfers received by the municipality are allocated to capital projects implemented by the municipality in accordance with grant conditions. The other grants, including LGES, are allocated to operational programmes, such as the provision of free basic services, and operating costs.



## **2.7. Allocations of grants made by the municipality**

The municipality gives assistance to local small business and it's called LED support.

For the coming financial year the local SMME'S will be assisted by R1 500 000.

## **2.8. Councillors and board member allowances and employee benefits**

Employee's costs of councillors and officials are budgeted for at a global increase of 5,4 per cent as confirmed increment rates are not yet available. This is based on a weighting of headline inflation estimates and indications from negotiations going on at the bargaining chamber. The actual increment is 5,4 per cent but on SA22 it's shows 4,7 per cent due to budgeted vacant positions.

## **2.9. Monthly targets for revenue, expenditure and cash flow**

The MBRR SA25 to SA30 is attached.

## **2.10. Contracts having future budgetary implications.**

In terms of the Municipality Supply Chain Management Policy, no contracts are awarded beyond the medium-term revenue and expenditure framework (three years). In ensuring adherence to this contractual time frame limitation, all reports submitted to either the Bid Evaluation and Adjudication Committees must obtain formal financial comments from the Financial Management Division of the Treasury Department.

## 2.11. Capital expenditure details

The following table provides a breakdown of budgeted capital expenditure by vote:

**Table 8 2023/24 Medium-term capital budget per vote**

<b>Capital Expenditure - Functional</b>											
<b>Governance and administration</b>		92,577	170,434	97,437	14,200	16,800	16,800	1,415,872	22,225	20,940	21,420
Executive and council		–	–	–	–	–	–	–	–	–	–
Finance and administration		92,577	170,434	97,437	14,200	16,800	16,800	1,415,872	21,675	20,940	21,420
Internal audit		–	–	–	–	–	–	–	550	–	–
<b>Community and public safety</b>		15,294	(34,019)	23,577	91,243	62,534	62,534	118,707	47,323	14,600	1,200
Community and social services		–	–	8,799	40,741	25,914	25,914	32,982	15,309	1,100	1,200
Sport and recreation		15,294	(35,732)	5,735	31,958	22,281	22,281	62,187	24,714	13,500	–
Public safety		–	–	2,435	–	–	–	2,435	1,300	–	–
Housing		–	1,713	6,608	18,544	14,339	14,339	21,103	6,000	–	–
Health		–	–	–	–	–	–	–	–	–	–
<b>Economic and environmental services</b>		(4,735)	(9,842)	(14,462)	39,980	58,119	58,119	92,384	85,639	131,584	110,330
Planning and development		–	–	1,758	1,500	–	–	1,758	2,000	–	–
Road transport		(4,735)	(9,842)	(16,219)	38,480	58,119	58,119	90,627	83,639	131,584	110,330
Environmental protection		–	–	–	–	–	–	–	–	–	–
<b>Trading services</b>		4,028	40,869	(6,872)	2,750	755	755	68,439	59,803	47,700	45,810
Energy sources		(4,051)	9,397	(8,548)	2,500	405	405	7,320	52,503	45,600	43,610
Water management		–	–	–	–	–	–	–	–	–	–
Waste water management		–	–	–	–	–	–	–	–	–	–
Waste management		8,078	31,471	1,676	250	350	350	61,118	7,300	2,100	2,200
<b>Other</b>		–	–	–	–	–	–	–	–	–	–
<b>Total Capital Expenditure - Functional</b>	3	107,163	167,442	99,681	148,172	138,208	138,208	1,695,402	214,991	214,824	178,760

Road transport receives the highest allocation of R83,6 million in 2023/24 which equates to 38.90 per cent of the total capital budget. Energy Sources is at 24.42 per cent, R53.5 million.

Further detail relating to asset classes and proposed capital expenditure is contained in Table A9 (Asset Management). In addition to the MBRR Table A9, MBRR Tables SA34a, b, e provides a detailed breakdown of the capital programme relating to new asset construction, capital asset renewal as well as operational repairs and maintenance by asset class.

## 2.12. Legislation compliance status

Compliance with the MFMA implementation requirements have been substantially adhered to through the following activities:

1. In year reporting

Reporting to National Treasury in electronic format was fully complied with on a monthly basis. Section 71 reporting to the Executive Mayor (within 10 working days) has progressively improved and includes monthly published financial performance on the Municipality website.

2. Internship programme

The Municipality is participating in the Municipal Financial Management Internship programme and has employed Four interns undergoing training in various divisions of the Financial Services Department, one is appointed to Internal Audit and one is appointed to Risk division, three appointed on 01 December 2022, two appointed 1 August 2022 and one was appointed on the 1 December 2021.

3. Budget and Treasury Office

The Budget and Treasury Office has been established in accordance with the MFMA.

4. Audit Committee

The Municipality has established its own Audit Committee and they are able to hold one meeting per quarter.

5. Service Delivery and Implementation Plan

The detail SDBIP document is at a draft stage and will be finalised and approved by the mayor.

6. Annual Report

Annual report is compiled in terms of the MFMA and National Treasury requirements.

## 2.13.OTHER SUPPORTING DOCUMENTATION

Supporting details to budget are contained in supporting tables SA1 to SA38.

The tariffs structure for 2023/2024 financial year is attached (**Annexure A**).

**2.14. Approved budgets of municipal entities attached to the approved budget**

Greater Giyani municipality does not have an entity.



**2.15. MUNICIPAL MANAGER'S QUALITY CERTIFICATION**

**To:** Provincial Treasury, Limpopo  
National Treasury, South Africa

**QUALITY CERTIFICATE ON THE APPROVED MTREF BUDGET**

I, **VUSI DUNCAN KHOZA**, municipal manager of **GREATER GIYANI MUNICIPALITY**, hereby certify that the approved budget and supporting documentation have been prepared in accordance with the Municipal Finance Management Act (Act No 56 of 2003) and the regulations made under the Act, and the draft budget and supporting documents are consistent with the Integrated Development Plan of the municipality.

\_\_\_\_\_  
**VD Khoza**  
Municipal Manager:  
**Greater Giyani Municipality**  
LIM 331

13 June 2023  
**Date**